



## **Agenda**



- Project Status
- Land Use Alternatives:
  - Purpose and intent
  - How they are defined
  - Outcomes of modeling
  - Collecting feedback
- Next Steps

## **Project Process**



Phase 1 Launch Project

Summer **2023** 

Phase 2: Identify New Issues and Opportunities

Fall **2023** to Winter **2024** 

Phase 3: Evaluate Planning

Fall **2023** to Winter **2024** 

Set the Stage & Collect Stakeholder Inputs Collect
Community
Inputs
&
Define New
Issues and
Opportunities

Evaluate
Existing
Conditions
&
Planning
Influences

Phase 4: Develop the Plan

2024

Create Draft
Vision and Goals
&
Test Land Use
Alternatives
&
Draft and
Finalize Plan

Phase 5: Adopt the

2025

**Adopt Plan** 

## Purpose of Land Use Alternatives









Identify the areas
where the
community might
want to see
change.

Define and explore potential land use alternatives through hypothetical modeling exercises.

Evaluate the impacts those changes could yield using modeled outcomes.

Collect and use
community
feedback to inform
development of the
plan policies
needed to support
the desired
outcomes.



## Land Use Alternatives Are Not...



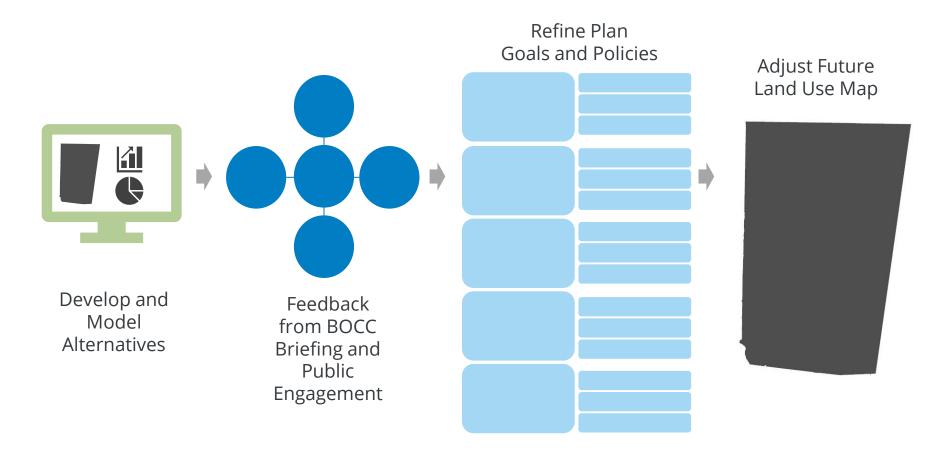
## Formal recommendations for new policies

 They are hypothetical land use policy options to evaluate through mapping analysis and discuss as part of community engagement activities.

## A recommended new future land use map (FLUM)

• **They are** policy options to evaluate and inform development of the new 2050 Land Use Plan's FLUM. The new FLUM could be a hybrid of different aspects of the alternatives.

## How LU Alternatives will be used...



## Basic Steps of Land Use Alternatives Exercise



- 1. Identify key question to answer with land use alternatives.
- 2. Start from current Future Land Use Map (FLUM) and policies. Update to current policy context.
- Develop and model <u>hypothetical</u> future policy alternatives for <u>unincorporated</u> Orange County and assess outcomes.
- 4. Share outcomes with County leadership and residents and gather feedback on support for future alternatives.

# Context for Defining Land Use Alternatives



Initial Community Feedback

(Strategic Plan Survey, CEW #1, and Stakeholder Interviews) Technical Analysis

(Fact Book)

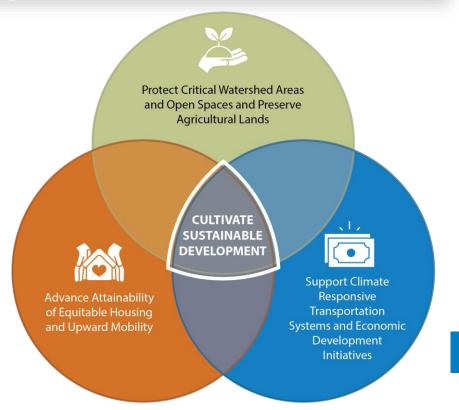
Current Future Land Use Policies Key Question & Land Use Alternatives to Explore

(Alternatives 1-4)

# Refresher on Key Question Derived from Public Engagement Feedback



Which aspects of the land use alternatives best achieve the balance of sustainable development in Orange County?

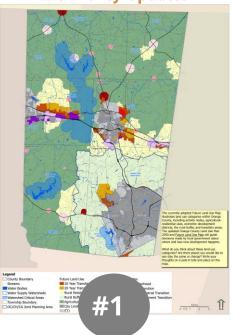


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## **Start from Current Policies**



## **Baseline Alternative** with Policy Updates



**Continue Current Policies** 



Enhance Agricultural and Environmental Protections



Low-Impact Rural
Conservation
Neighborhoods and New
Employment in Strategic
Locations



Mixed-Use Centers and New Employment in Strategic Locations

### 44

## **Environmentally Sensitive Areas**



For all "new" alternatives, avoided adding more dense or intensive development within...

- Critical water supply watersheds
- Voluntary Agricultural Districts (VAD) and Enhanced (EVAD)

To the extent practical, avoided adding more dense or intensive development within...

- Protected water supply watersheds
- Conservation corridors (Eno/New Hope Habitat)



Enhance Agricultural and Environmental Protections



Low-Impact Rural
Conservation
Neighborhoods and New
Employment in Strategic
Locations



Mixed-Use Centers and New Employment in Strategic Locations

## Land Use Classifications



## Updated Classifications for Hypothetical Land Use Alternatives

Mixed Use Center

**Economic Development Area** 

Low Density Neighborhood

Urbanizing Residential

Rural Activity Node

Rural Conservation Neighborhood

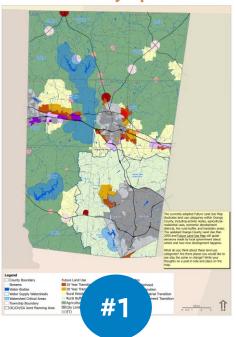
Rural Residential

Rural Buffer

## **Baseline Alternative #1**



## Baseline Alternative with Policy Updates

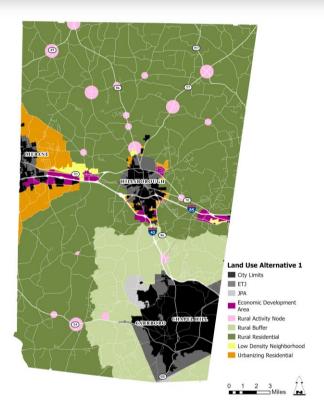


### **Updates:**

- Refined palette of land use classifications
- Reflect Hillsborough's new Comprehensive Plan and study area for Mebane's forthcoming plan
- Update to include Blackwood Station as Rural Node (bring into alignment with Joint Planning Agreement, Rural Node as subcategory of Rural Buffer)

## **Baseline Alternative #1**





# Maintain current densities for land use categories in unincorporated areas

### **Land Use Alternative 1**

- City Limits
- ETJ
- JPA
- Economic Development Area
- Rural Activity Node
- Rural Buffer
- Rural Residential
- Low Density
  - Neighborhood
- Urbanizing Residential

# Alternative #2: Agricultural & Environmental Protections





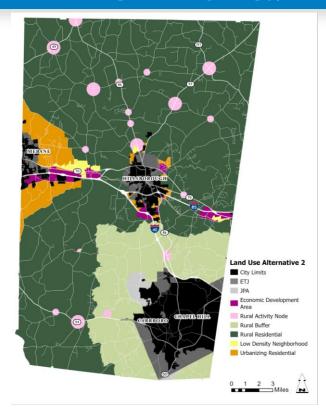


Enhance Agricultural and Environmental Protections

- Focus on protecting priority agricultural, environmental, watershed, and rural lands
- Would lower densities for all residential areas (except Urbanizing Residential and Lower Density Residential)
- Would limit the extent of new housing opportunities in unincorporated Orange County through more restrictive residential density policies
- Would not require changes to water/wastewater policies; users would rely on individual well and septic systems

# Alternative #2: Agricultural & Environmental Protections





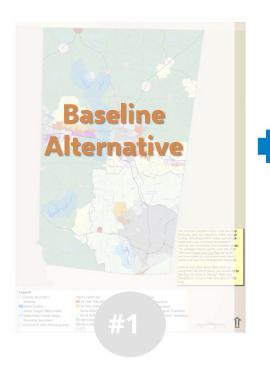
# Lower residential densities for majority of lands in unincorporated areas

### **Land Use Alternative 2**

- City Limits
- ETJ
- JPA
- Economic Development Area
- Rural Activity Node
- Rural Buffer
- Rural Residential
- Low Density Neighborhood
- Urbanizing Residential

# Alternative #3: Rural Conservation Neighborhoods







Low-Impact Rural
Conservation Neighborhoods
and New Employment in
Strategic Locations

- Would require Rural Conservation
   Neighborhoods in strategic locations
- Would require that Rural Conservation Neighborhoods permanently protect
   60% of site prioritizing key areas (farm, ecological areas, habitat) in trade for higher-density housing
- Would offer the potential for a mix of housing types and neighborhoodscale commercial in unincorporated areas
- Would support expansion of Buckhorn Economic Development District south of West Ten Road
  - Would require explicit policy to allow for community systems (water and wastewater)

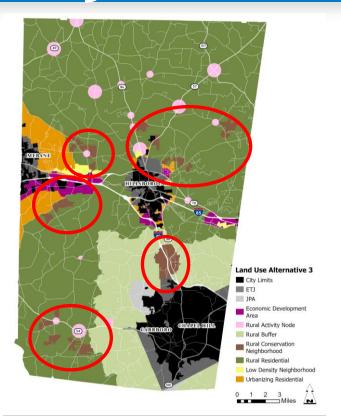
# Ex. Rural Conservation Neighborhood





# Alternative #3: Rural Conservation Neighborhoods





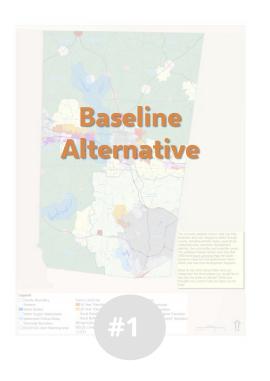
## Rural Conservation Neighborhoods and Economic Development Areas in strategic locations

### Land Use Alternative 3

- City Limits
- ETJ
- JPA
- Economic Development Area
- Rural Activity Node
- Rural Buffer
- Rural Conservation Neighborhood
- Rural Residential
- Low Density Neighborhood
- Urbanizing Residential

## **Alternative #4: Mixed Use Centers**







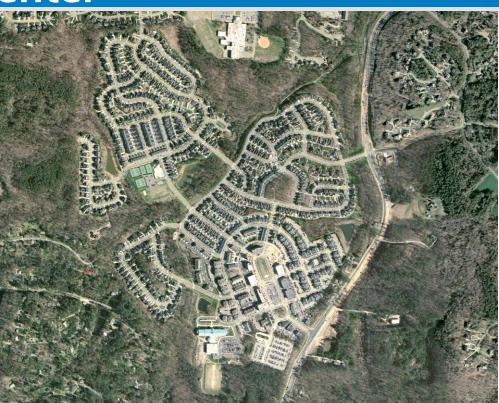
Allow Mixed-Use Centers and New Employment in Strategic Locations

- Would allow two areas to provide higher-density, mixed-use developments
- Would support expansion of Buckhorn Economic Development District south of West Ten Road
- Mixed Use Centers to be located adjacent to municipalities to increase the feasibility for extension of public water and wastewater utilities
- Would require changes to water/wastewater policies to allow for expansion of public water and sewer systems to these sites



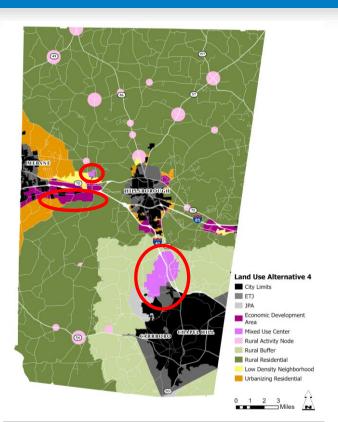
# Ex. Higher Intensity, Mixed-Use Center





## **Alternative #4: Mixed Use Centers**





# New Mixed Use Centers and Economic Development Areas in strategic locations

### **Land Use Alternative 4**

- City Limits
- ETJ
- JPA
- Economic Development Area
- Mixed Use Center
- Rural Activity Node
- Rural Buffer
- Rural Residential
- Low Density Neighborhood
- Urbanizing Residential

## **Outcomes of Alternatives**



### Conservation Land

Total amount of land (acres) required to be conserved as either permanently protected open space or as part of private rural lots if all lands were to be developed.

# Residential Capacity

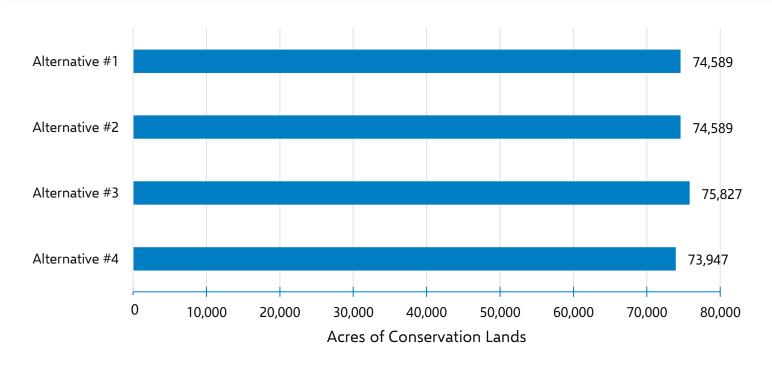
Residential development capacity (dwelling units) if all lands in unincorporated Orange County were to be developed.

# Nonresidential Capacity

Nonresidential development capacity (square feet of development) if all lands in unincorporated Orange County were to be developed.

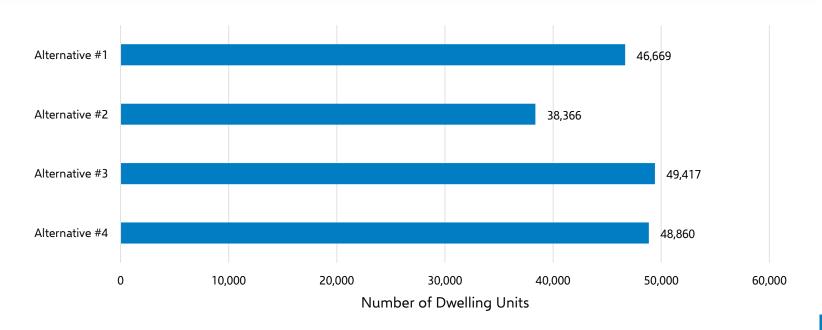
## **Outcomes: Conservation Land**





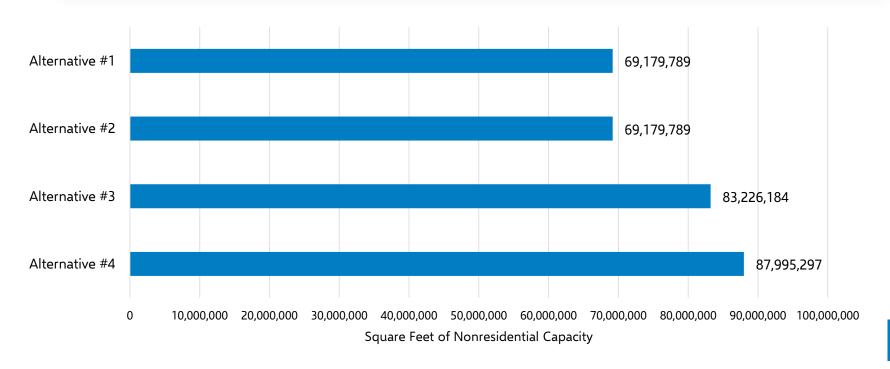
## **Outcomes: Residential Capacity**





## **Outcomes: Nonresidential Capacity**





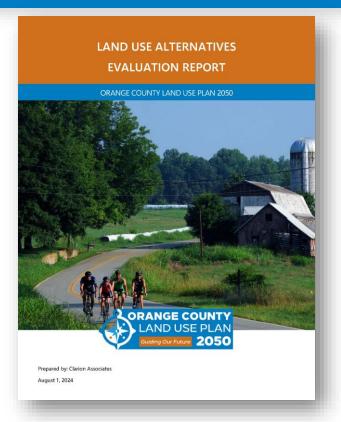
## Comparison of Outcomes



	Alternative #2	Alternative #3	Alternative #4
Increasing protection of high-value environmental, agricultural, and rural lands	Medium	Medium	Low
Increasing affordable housing or increase housing stock	Low	High	Medium
Increasing potential for transit use in unincorporated Orange County	Low	Medium	High
Reducing VMTs or reducing greenhouse gases	Medium	Low	Medium
Creating new employment opportunities in unincorporated areas	Low	Medium	High

## **Technical Report**





Documents the methodology, analysis, and outcomes.

Available online:

https://www.orangecountylanduseplan.com/resources

# Community Engagement Window #2: Testing Land Use Alternatives



Please join us at the following events:

Wednesday, September 25th
6:00 pm - 7:30 pm
Gravelly Hill Middle School
4801 W Ten Rd, Efland, NC 27243

Thursday, October 3
6:00 pm - 7:30 pm
American Legion Post 6
3700 NC-54, Chapel Hill, NC
27516

In addition, Orange County Planning staff is working directly with community representatives to host targeted community meetings.

## Community Engagement Window #2









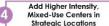








- . Tests a policy direction that protects priority agricultural, environmental,
- watershed, and rural lands . Limits the extent of new housing
- opportunities . Assumes that new housing will be
- accommodated within municipalities



- . Tests a policy direction that allows for the development of higher density housing types and commercial/ employment areas in strategic
- Mixed use centers will require municipal water and sewer services

#### Learn More About Each Alternative

Review the following boards to learn more about the different aspects of each land use alternative, explained below.

SECTION AND COMME

Call out boxes and leader lines to the map dentify what's different about each alternative.

The map shows the modeled land use categorie applied within each land use alternative

County of the modeled land use.

The scorecard compares the atternative to Alternative #1 (baseline) across five categories



#### What is the Orange County Land Use Plan 2050?

in 2023, Orange County launched a planning process will result in a rewrite of one of Orange County's key policy documents, called the Orange County Land Use Plan. The Orange County Land Use Plan 2050 will serve to guide the County's growth and conservation efforts through the year 2050. By setting goals and objectives, County officials can use the document to guide land use policy decisions that effectively provide a high quality of life for community members.

#### What is Land Use Alternatives Modeling?

Land use alternatives modeling (also called "scenario planning") is the process of comparing multiple future, hypothetical, land use patterns. For example, this could look at how much residential or non-residential development capacity exists or how much land is conserved or left undeveloped. Land use alternatives modeling attempts to evaluate the impacts of building one type of development versus another, or of conserving the land instead.

The key question to answer through this exercise is: Which aspects of the land use alternatives best achieve the desired balance of sustainable development in Orange County?

To learn more about the land use alternatives modeling, you can read the report here: https://www.orangecountylanduseplan.com/resources



#### How Can I Participate Today?

**Review the Land Use Alternatives** 

Review the four land use alternatives modeled for Orange County's future.



Review the draft Vision Themes and Goals for the Orange County Land Use Plan 2050.

Submit your feedback!

You can share your feedback in one of two ways:



Submit your feedback online www.orangecountylanduseplan.com

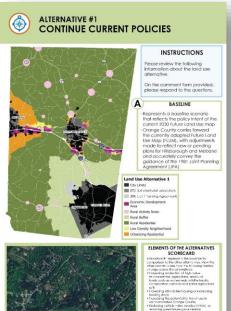


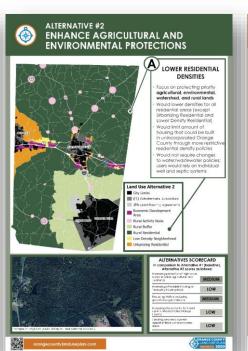
Use the QR code below to learn more on the project website and sign up for email updates

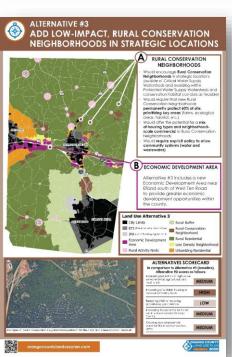


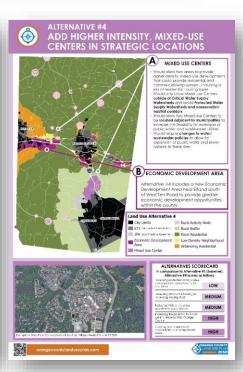














### LAND USE ALTERNATIVES: OUTCOMES

#### COMPARISON OF OUTCOMES ACROSS ALTERNATIVES

The modeled land use alternatives have been compared across three quantitative outcomes (acres of conservation lands, residential capacity in dwelling units, and non-residential capacity in square feet), shared in the table and graphs below.

	Conservation Lands		Residential Capacity		Nonesidential Capacity	
	Conservation Lands (Acres)	Comparison to Alternative #1 (BuseEce)	Total Number of Deeling Units	Comparison to Afternative #1 (Saseline)	Square Foot	Compensor to Alternative to (Bosefine
Bornative #1: Continue current Fallates	/4.589	(00%	46,669	100%	69,179,789	001
Bernative #2: Enhance gricultural and extranmental Protections	74,589	100%	38,366	52%	69,179,789	1005
Bernative #3: Add Low- ripact, Rural Conservation leighborhoods in Strategic ocalions.	15.821	102%	69,417	106%	83,224.184	201
Bernative #4: Add Higher Nensity, Need tise Centers in trategic Locations	73.947	99%	49,560	108%	87,916,297	275

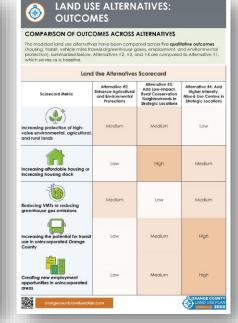
#### Conservation Lands

Conservation lands are defined as both lands (total acres) required to be placed in permanent conservation easements (common open space) as well as lands that are in lot be developed as part of a private lot.



rest Barrell	3° 5,78	
n di	14, 14,76	Norresidential development capacity of
vs-c3	40.000.60	calculated by the total square tootage of norresidential build space that can t
oet <b>ge</b>	10%3H	constructed, such as commercial/empl land uses.
0 10	recurs value, est absenting recommendation of the second o	Committee of the Commit





### **DRAFT VISION THEMES**

We heard your input from Community Engagement Window 411 Based on Ideas from the community, the mes have been drafted. Flease review them and use the comment form provided to respond to the questions.

#### VISION THEMES

the following Vision Themes are intended to express the direction of the Orange County 2050 Land Use Plan and articulate the County's land use priorities.

#### Cultivate Sustainable Development Orange County will cultivate

responsible and equitable land use and environmental policies that meet the needs of the present community without compromising the ability of future generations to meet their own needs. ecognizing the interconnectedness of social, economic, and environmental sustainability, the County will accomplish this through the following:

#### Protecting Critical Watershed

Areas and Open Spaces and Preserving Agricultural Lands

The County will ensure the sustainability, resiliency, and health of our natural resources by protecting wildlife habitats and migration comidors, riparian areas, open spaces, and critical lands vital to water resources. It will also preserve our natural and cultural heritage sites, garicultural lands, and working forests as important contributors to our local quality of life and

#### Advancing Equitable Housing

The County will be home to a thriving community supported by development of diverse and equitable housing opportunities for all community members that increase access to needed and desired amenities, public transportation employment, and commercial centers.

#### Implementing Sustainable Transportation Systems and Economic

Development Initiatives

The County will reduce vehicle miles traveled by enhancing walking. biking, and public transit opportunities to lower GHG (greenhouse gas) emissions and help achieve our overarching climate action goal of 100% GHG (greenhouse gas) reductions by 2050, Economic development efforts will integrate the County's commitment to sustainable practices in transportation, land use, and accessible housing, fostering a more balanced



### ORAFT GOALS

connected with their community

to health and quality of life.

diversity the local fax base

all, including tree canopy

tream, and wildfile habitat

Housing and Affordability

Reduce the number of cost burdened

of a diverse array of housing options.

or community members. Housing should be

ale, climate smart, high quality, altordable to

lifterent household incomes, and accessible to key

lestinations such as healthcare, employment, and

**Economy and Employment** 

Districts (EDDs) to foster development

ounty's commitment to sustainable

evelopment through site design and

Environment, Parks, and Recreation

access to Orange County's abundant natural

esources and high-quality parks and recreation

esources for the continued good of

een building practices, leverage multimodal

0

ransportation options, advance the economic

We heard your input from Community Engagement Window #11 Based on Ideas from the community, the following Coals have been drafted. Please review them and use the comment form provided to respond to

#### During the next 25 years. Orange County will strive to achieve the following goals through its land use planning:

Regional and Local Growth on Orange County as a leader in all are welcomed represented the region for balancing the competing

#### priorities. Undertake a balanced Sismantle historic land use inequities by ensuring approach to meet local needs for growth, while fair and equitable access to housing, employment. transportation, services and community facilife

protecting key environmental and agricultural assets. atural areas, parks, and recreation that contribute Resiliency and Hazard Miliagtion

extreme heat, drought, flooding, and other severe weather events, through climateesilient and green infrastructure designs and infrastructure systems.

#### Services and Community Facilities arteror with municipalities and utility providers

facilities that support the Growth Framework (the Future

#### Use Plan policy audancel: maximize available resources; are fiscally responsible; are land, energy, and water efficient; and promote restiency within our

#### Transportation and Mobility

apport partnerships with municipalities and regional transportation partners to achieve innovative, resilient for community members that reduce

#### traveled, and reduce air pollution, Working Lands and Open Space

support climate goals.

Limit the loss of farms, other working lands, and open and away from priority protection areas (conservation pringly agricultural protection areas) Continue to implement and encourage 🚵 🕖 programs that preserve the county's highest quality agricultural and working lands, Prioritize sequestration to protect land resources and







Short Survey: Conservation and Growth in Orange County	Comportan 2050	CRANGE COUNTY LAND USE PLAN 2050 Please respond to any or all of the following questions to share your thoughts about the future of Crange County.	EXIT QUESTIONNAIRE Please share a little about yourself so we know who has participated in the Orange County Land Use
approach to guiding conservation and growth in unincorporated Orange County. (See map provided by staff for unincorporated Orange County.)	4. To provide more housing choices, I support higher-density residential mixed-use developments, such as townhomes and apartments over shops, in a few locations in unincorporated Orange County that could be served by town water and sewer.	LAND USE ALTERNATIVE #1 - CONTINUE CURRENT POLICIES  Considering Alternative #1, what is your level of solisfaction with the County's current approach to managing land user? Please citcle your level of solisfaction on the scale, with 1 being not satisfied and 5 levels great year solities.  Powder any additional reactions have.	Flan 2050 process.  TELL US ABOUT YOUR EXPERIENCE How did you hear about the Orange County Land Use Plan?  Were you comfortable sharing your input today?  Yes No Other: Will you participate in future events?
Disagree Strongly disagree Don't Know/No Opinion  2. To protect priority agricultural, environmental, and rural lands.	Strongly agree Agree Neutral Disagree Strongly disagree Don't Know/No Opinion  5. To provide more employment	LAND USE ALTERNATIVE #2 - ENHANCE AGRICULTURAL AND ENVIRONMENTAL PROTECTIONS Considering Alternative 5, what is your level of support for changing the County's current	Ves No Maybe  Did you previously participate in one of the prior engagement meetings or online engagement hed October 2023 - February 2024?  □ Yes No No Not Sure  TELL US ABOUT YOURSELF  If you are willing to shore some information about yourself, if will help us ensure
in unincorporated Orange County.  Strongly agree  Agree  Neutral  Disagree  Strongly disagree  Don't Know/No Opinion	opportunilles in unincorporated Orange County, I support the development of new employment centers near 1-85 and Mebane.  Strongly agree Agree Neutral Discorpee	approach of managing land use to be more focused on protection of environmental, agrectionur, watershed, and rural lands? Release circle your level of support on the scale, with 1 being do not support and 5 being strongly support.  Provide any additional reactions here.  1 = do not support	we are reaching a broad set of voices.  Which reaction ethnicity group do you most closely identify with?  Asian Black / African-American D American Indian / Alaska Native White / Caucasian No or more races Other:  Are you Hispanic / Latinx?  Yes No
3. To provide more housing choices, I support residential development in unincorporated Orange County as long as it permanently protects priority agricultural, wildlife habitat, or watershed lands on the development	□ Strongly disagree □ Don't Know/No Opinion	LAND USE ALTERNATIVE #3 - ADD LOW-IMPACT, RURAL CONSERVATION NEIGHBORHOODS IN STRATEGIC LOCATIONS  Considering Alternative #3, what is your level of support for changing the County's current opproach of managing land use to encourage new Rural Conservation Neighborhoods that allow for smaller lot sizes in trade for 50% of the site to be permanently protectled? Hease circle your level of support on the scale, with 1 being do not support and 5 being strangly support.	Do you live in Orange County?
sthe.  3 Strongly agree  3 Agree  3 Neutral  5 Disagree  3 Irongly disagree  5 Don't Know/No Opinion	Page 1 of 2	1 = do not support 5 = strongly support	Is there anything else you'd like to share with us?

A short survey and a long survey are available for the convenience of participants.

Voluntary exit questionnaires can provide self-reported data.

